Current Population Reports

Consumer Income

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Child Support for Custodial Mothers and Fathers: 1995

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This report presents data on parents who have custody of children whose other parent is absent from the home. It focuses on the child support income that custodial parents with current awards received, and other provisions of awards, such as visitation rights, joint custody, and health insurance.

NOTE: The data in this report were collected prior to the passage of the *Personal* Responsibility and Work Opportunity Reconciliation Act of 1996. The source of data is the April 1996 supplement to the Current Population Survey (CPS), with limited comparisons to data from the April 1994 CPS. Changes first implemented in the April 1994 CPS and also used in the April 1996 CPS mean that many of these recent data are not comparable with data from the April 1992 CPS and earlier supplements. Key changes for 1994 and beyond contributing to this break in series were: the inclusion of overdue child support (back support) in the amount of child support due, refinements in the screening of who should respond to the supplement, questionnaire restructuring to computerize the survey, revised terminology referring to types of child support agreements or awards, detailed questions about the amount of child support due. and new questions on pass through payments (child support collected on behalf of welfare recipients by a state enforcement. office, a portion of which is passed through to recipients).

Note also that children, defined for the purposes of this report, are own children under 21 years of age, rather than the usual definition of own children under 18 years of age.

Nearly 3 out of every 10 children live with only one of their parents.

In spring 1996, 22.8 million children under 21 years of age lived with 13.7 million custodial parents while their other parent lived elsewhere. These children comprised about 28 percent of all children under 21 years old living in families.

These children usually live with their mother.

About 11.6 million or 85 percent of the 13.7 million custodial parents were women (see Table 1). Even though women make up the vast majority of custodial parents, 2.1 million men were custodial parents (15 percent).

Many custodial parents (and their families) are poor.

About 30 percent (4.2 million) of custodial parents whose children's other parent was absent from the home had family incomes below the poverty threshold—compared with 16 percent of *all parents*. The poverty rate for custodial mothers (33 percent or 3.9 million) was more than twice as high as that for custodial fathers (14 percent or 0.3 million), as shown in Figure 1.

Custodial mothers are more likely to receive child support awards than custodial fathers.

In spring 1996, 58 percent or 8.0 million of the 13.7 million custodial parents had child support awards.

Award rates were 61 percent for mothers and 40 percent for fathers.

Most custodial parents with awards have a legal agreement entered through a court, government agency, or other legal body.

About 7.3 million of the custodial parents with awards (92 percent of the 8.0 million) had a legal agreement established by a court or

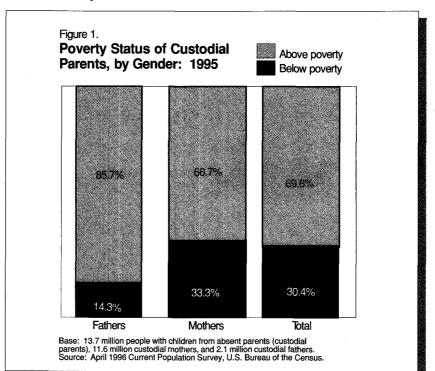
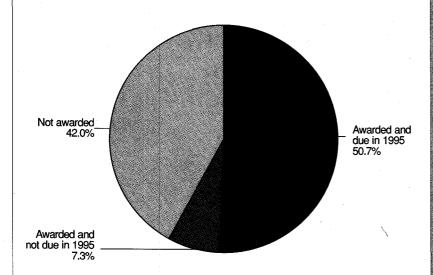


Figure 2. **Award of Child Support Payments**(As of spring 1996)



Base: 13.7 million people with children from absent parents (custodial parents). Source: April 1996 Current Population Survey, U.S. Bureau of the Census.

Figure 3.

Poverty Status of Custodial Parents, by Child Support Award Status: 1995

(Numbers in thousands)

Above poverty Below poverty

Av				
Received payments	Did not receive payments	Not awarded child support payments 5,772		
4,769	2,198			
77.6%	68.4%	64.2%		
22.4%	31.6%	35.8%		
70				

¹ Excludes a small number who were awarded payments but were not supposed to receive them in 1995.

Source: April 1996 Current Population Survey, U.S. Bureau of the Census.

other government entity in 1996. Another 0.7 million custodial parents had some other, nonlegal agreement or understanding.¹

The remaining 5.8 million custodial parents (42 percent of all custodial parents) and their 9.2 million custodial children had no awards of financial support from the children's other parent in 1995 (see Figure 2).

Custodial mothers are more likely to receive payments due.

About 7.0 million (87 percent) of the 8.0 million custodial parents awarded child support by spring 1996 were supposed to have received child support payments in 1995. Of the 6.2 million women due payments, 70 percent received at least a portion of the amount they were owed. The corresponding rate for the 700,000 men due payments was 57 percent.²

When men and women receive child support, they receive about the same amount.

Women who received at least a portion of the child support income that was owed received an average of \$3,767 in 1995. The average amount men received was not statistically different, \$3,370.

Nonetheless, mothers receiving child support have much lower total incomes than fathers receiving child support.

In 1995, custodial mothers who received child support that was due had total individual incomes of about three-fourths the amount of custodial fathers receiving child support (\$21,829 compared with \$30,030). On average, these support payments constituted

¹A nonlegal agreement is any written or verbal agreement or understanding that was never approved or ordered by a court or government agency.

²Details may not add to totals because of rounding.

17 percent of the women's income and only 11 percent of the men's.

Differences in a labor force participation and earnings contribute to women's lower income. Approximately 82 percent of custodial mothers receiving child support worked, statistically the same as 87 percent of their male counterparts. However, only 51 percent of custodial mothers receiving child support worked year-round, fulltime, compared with 72 percent for custodial fathers. Even for those mothers and fathers who worked year-round, full-time, the average income of custodial mothers was lower. The average income of custodial mothers with child support income that worked year-round, full-time was \$29,672 in 1995, compared with \$36.834 for custodial fathers.

Custodial parents who do not receive child support due have a relatively high poverty rate.

About 32 percent of custodial parents with awards that did not receive any child support due them in 1995 were poor. The percentage of custodial parents without an award that were poor was statistically the same, 36 percent. In contrast, about 22 percent of custodial parents receiving some or all of the child support owed were poor (see Figure 3).

Unpaid child support totalled \$10 billion.

About \$17.8 billion (63 percent) of the \$28.3 billion in child support owed in 1995 was actually paid—\$10.5 billion less than the amount due. Nearly all of the money paid went to custodial mothers (\$16.4 billion). Similarly, almost all of the child support due that was not paid was owed to custodial mothers (\$9.3 billion).

³Custodial parents receiving child support without current awards may be those with awards for children past the age of eligibility for payments, those with awards officially starting after 1995, or those with no awards (no legal or nonlegal awards) at all.

Another \$2.5 billion was received in 1995 by some custodial parents without current awards.³ In total, \$20.3 billion in child support was received in 1995.

Visitation and joint custody are associated with higher child support payment rates.

About 10.6 million (77 percent) of the 13.7 million parents who were not living with their children (non-custodial parents) had joint custody and/or visitation provisions for contact with their children. The 7.0 million noncustodial parents who owed child support in 1995 were more likely to have made payments if they had either joint custody or visitation rights—74 percent with such provisions made payments compared with 35 percent without them (see Figure 4).

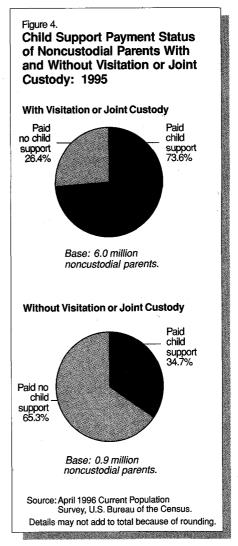
Many child support awards include health care insurance.

About 3.3 million noncustodial parents provided health insurance to children living with their custodial parents. Of that number, 1.8 million noncustodial parents did so as required in a child support agreement. Another 200,000 noncustodial parents supplied health insurance even when the agreement stipulated that it was the custodial parent's responsibility.

The remaining health insurance coverage provided by noncustodial parents was from 400,000 noncustodial parents where the child support agreement did not have a health benefits requirement for either parent, and from another 900,000 noncustodial parents where no child support award existed.

Custodial parents without legal awards had common reasons why.

Those custodial parents with no child support award and those with a nonlegal award were asked why they did not have a legal child support award. The two most



common reasons stated by custodial parents with no child support award were: that they did not feel the need to have a legal agreement and that the child's other parent could not afford to pay (about 1.5 million custodial parents identified with each reason). The two most common reasons stated by custodial parents with a nonlegal award were: that they did not feel the need to have a legal agreement and that the child's other parent provides what he/she can (about 300,000 parents identified with each reason).

Most requests for government assistance are to collect from or establish a legal agreement.

About 5.9 million custodial parents made 13.0 million contacts to a child support enforcement office

The New Child Support Data Series

Data from the April 1992 Current Population Survey (CPS) and earlier years are not comparable to data collected in 1994 and beyond, because of changes starting with the April 1994 CPS questionnaire, as discussed in the "NOTE" at the beginning of the report. Comparisons between data from the April 1994 and 1996 CPS surveys are appropriate, however

- The total number of custodial parents did not significantly differ between 1994 and 1996 (about 13.7 million each year), nor did the number of custodial mothers (11.5 million in 1994, not statistically different from 11.6 million in 1996) nor the number of custodial fathers (2.2 million in 1994, not statistically different from 2.1 million in 1996).
- Both the number of custodial parents due child support in 1995 and those that received at least some child support payments in 1995 were not statistically different than corresponding 1993 estimates (7.0 million due child support in 1995, comparable to 6.7 million in 1993; and 4.8 million receiving child support in 1995, comparable to 4.6 million in 1993).
- The average amount of child support custodial parents received dld not change between 1993 and 1995, after adjusting for inflation.
- One statistically significant change from 1993 to 1995 to note in Table 2 was the increase in the number of custodial parents that received the full amount of child support due from 2.3 million to 2.7 million custodial parents. The respective percentages increased from 34 percent to 39 percent

("IV-D office"), department of social services, or other government agency for assistance. The most common reasons for the contacts were to collect child support due (3.4 million contacts), to establish a legal agreement (3.1 million contacts), to receive Aid to Families with Dependent Children or Medicaid (2.4 million contacts), or to locate the other parent (1.6 million contacts).

Focusing on the most prevalent group of custodial parents — custodial mothers — reveals that the likelihood of custodial mothers receiving some or all the child support due them varies across socioeconomic groups.

Poverty status: Of poor women due child support payments in 1995, 62 percent actually received payments. The receipt rate for nonpoor women due payments was 73 percent.

Race and Hispanic origin: The percentage of White women who received child support payments that were due them was 73 percent, compared with 59 percent for Black women. About 58 percent of Hispanic women received some or all child support owed to them.⁴

Age: Women ages 30 and over were more likely to receive child support payments owed them (71 percent) than women under age 30 (65 percent).

Marital status: Of women due child support, the percentage of never-married women who received payments in 1995 was 56 percent, compared with 73 percent for ever-married women.

Educational attainment: Women with at least a bachelor's degree were more likely to receive the child support due them (79 percent) than

women with less education (68 percent).

About the survey. Data are from the 1994 and 1996 April supplements to the Current Population Survey (CPS). The April supplement is conducted by the Bureau of the Census and sponsored, in part, by the Office of Child Support Enforcement of the Department of Health and Human Services. Changes to the April 1994 and 1996 questionnaires mean that many of these recent data are not comparable to data from the April 1992 CPS and earlier supplements (see "NOTE" at the beginning of the report for more detail).

Accuracy of the estimates. All survey data are subject to sampling variability as well as survey design flaws, respondent classification errors, and data processing mistakes. The Census Bureau has taken steps to minimize errors, and analytical statements have been tested and meet statistical standards. However, because of methodological differences, use caution when comparing these data with data from other sources. In addition, between April 1994 and 1996, a new, 1990 censusbased sample design was phased in, and the entire CPS sample was reduced.

Contact Andy Zbikowski, Demographic Statistical Methods Division, at 301-457-4214, or via E-mail at azbikows@census.gov for information on the source of the data and the accuracy of estimates, including the use and computation of standard errors.

More information. Detailed tables are available via the Internet at: www.census.gov/hhes/www/chldsupt.html. For additional questions or comments, contact staff at 301-457-3242.

⁴The difference between the percentages of Blacks and Hispanics receiving child support owed was not statistically significant. However, because Hispanics may be of any race, readers should use caution in comparing data for Hispanics with data for race groups.

Table 1. Child Support Payments Agreed to or Awarded Custodial Parents

(Numbers in thousands. Parents living with own children under 21 years of age whose other parent is absent from the home. Amounts in dollars)

Child support agreed to or awarded

Supposed to receive child support payments in 1995

									_	
				Received payments in 1995		Received no payments in 1995		Child support not awarded		
Characteristic	Number	Number	Number	Number	Aver- age child support	Aver- age total money income	Number	Aver- age total money income	Number	Average total money income
ALL CUSTODIAL PARENTS										·····
Total Standard error Custodial mothers Standard error Custodial fathers Standard error	13,739 287 11,634 265 2,105 116	7,967 222 7,123 210 844 73	6,966 208 6,233 197 733 69	4,769 173 4,353 165 416 52	\$3,732 \$187 \$3,767 \$200 \$3,370 \$471	\$22,543 \$546 \$21,829 \$539 \$30,030 \$2,628	2,198 118 1,880 109 318 45	\$17,398 \$577 \$16,093 \$575 \$25,122 \$1,917	5,772 190 4,511 168 1,261 90	\$18,927 \$591 \$14,068 \$375 \$36,312 \$2,141
Poverty Status in 1995:										
Family income below poverty level Standard error	4,172 162	2,103 116	1,761 106	1,067 83	\$2,531 \$510	\$6,855 \$202	694 67	\$6,043 \$272	2,069 115	\$5,660 \$147
Visitation and Joint Custody Arrangements With Non- custodial Parents in 1995:										
Visitation privileges only Joint custody only ¹ Visitation and joint custody Neither	7,469 121 3,044 3,105	4,683 95 2,089 1,100	4,074 73 1,901 917	2,924 39 1,487 318	\$3,297 (B) \$4,592 \$3,770	\$21,110 (B) \$26,836 \$15,630	1,150 35 414 599	\$17,460 (B) \$21,082 \$14,767	2,555 26 908 1,953	\$20,084 (B) \$29,404 \$13,012
CUSTODIAL MOTHERS										
Race and Hispanic origin:										
White White, not Hispanic origin Black Hispanic origin ²	7,970 6,545 3,323 1,530	5,403 4,709 1,509 725	4,782 4,191 1,273 613	3,488 3,149 749 354	\$4,100 \$4,274 \$2,116 \$2,420	\$16,614	1,294 1,041 524 259	\$17,642 \$19,083 \$12,376 \$11,744	2,567 1,836 1,814 806	\$15,517 \$17,965 \$11,916 \$9,567
Current Marital Status:										
Married Divorced Separated Widowed ³ Never married	2,216 4,003 1,791 316 3,309	1,516 3,028 942 178 1,459	1,368 2,692 798 163 1,212	981 2,044 552 94 683	\$9,624	\$19,968 \$26,521 \$18,432 \$21,641 \$13,224	387 648 246 69 530	\$16,289 \$21,257 \$13,157 (B) \$10,862	699 975 850 138 1,850	\$15,418 \$19,243 \$14,881 \$17,490 \$10,201
Educational Attainment:										
Less than high school diploma High school graduate Some college, no degree Associate degree Bachelors degree or more	2,419 4,396 2,545 953 1,322	1,145 2,702 1,682 634 960	945 2,350 1,467 586 885	523 1,586 1,085 459 700	\$3,932 \$4,899	\$9,299 \$16,827 \$22,505 \$28,484 \$37,109	126	\$16,492	1,274 1,694 863 318 362	\$7,172 \$13,531 \$16,107 \$17,587 \$32,907

⁽B) Represents base less than 75,000.

¹ Joint custody may be physical, legal or both. Legal custody does not necessarily include visitation.

²Persons of Hispanic origin may be of any race.

³Widowed parents have children from a previous marriage that ended in divorce or from a previous nonmarried relationship.

Source: April 1996 Current Population Survey, U.S. Bureau of the Census.

Table 2. Comparison of Custodial Parent Population, and Child Support Awarded, Due, and Received: 1993 and 1995

(Numbers in thousands. Parents living with own children under 21 years of age whose other parent is absent from the home. Amounts in dollars) $\frac{1}{2}$

	199	3	1995		
Characteristic	Number ¹	Standard error	Number ²	Standard error	Difference (1995 less 1993)
ALL CUSTODIAL PARENTS					
Total Custodial mothers Custodial fathers	13,690 11,505 2,184	286 264 118	13,739 11,634 2,105	287 265 116	49 129 -79
Awarded Due child support Received child support Received full amount of child support	7,800 6,685 4,614 2,280	219 204 170 120	7,967 6,966 4,769	222 208 173	167 281 155 *438
Average child support income received (in 1995 dollars)	\$3,370	\$135	\$3,732	\$187	\$362

^{*}Statistically significant at the 90-percent confidence level ¹As of spring 1994. ²As of spring 1996.

Source: April 1994 and 1996 Current Population Survey, U.S. Bureau of the Census.

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